Form 1511-2 (February 1989)

United States Department of the Interior

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PAGE 1 OF /2 PAGES	
1. AMENDMENT/MODIFICATION NO.	
2. EFFECTIVE DATE	

(roordary 1707)	Bureau of Land Management			1. AMENDMENT/MODIFICATION 2	ON NO.	
AMENDMENT OF REQUEST FOR		2. EFFECTIVE DATE				
	PLICATION/MODIFICAT					
Arı	ASSISTANCE AGREEME			3. REQUISITION NO.		
4. ISSUED BY	,		5. ADMINIST	TERED BY (If other than Item 4.)		
Lori J. Anderson						
Bureau of Land M	anagement					
	rive, PO Box 36800	·				
Billings, Montana	59107-6800					
406-896-5196						
6. NAME AND ADDRES	SS OF RECIPIENT (No., street, county, state, and ZIP)		(T)	7A. AMENDMENT OF REQUEST FOR APP	LICATION NO.	
University of Mor	ntana			7B. DATED .		
	n and Sponsored Programs		XX 8A. MODIFICATION OF ASSISTANCE AGREEMENT NO.			
University Hall 20 Missoula, Montan			ESA04I010, Task Order #1			
Wilssoula, Wiolitan	a 37012- <del>4</del> 101			8B. DATED 07/08/2004		
9. THIS ITEM APPLIES	TO AMENDMENTS OF REQUEST FOR APPLICATION		1			
The above numbers	d Request is amended as set forth in Item 10. The hour and date sp	ecified for receipt of Applic		xtended, is not extended.		
	ge receipt of this amendment prior to the hour and date specified in and 13, and returning copies of the amendment; b) By acknowle				er or telegram which include	
reference to the Request for	na 13, and returning copies of the arienthetic, 19 year state of a polication and amendment numbers. FAILURE OR YOUR ACTE SPECIFIED MAY RESULT IN REJECTION OF YOUR APPI each telegram or letter makes reference to the Request for Applica	KNOWLEDGMENT TO BI LICATION. If by virtue of t	E RECEIVED A his amendment	T THE PLACE DESIGNATED FOR THE RECEIP you desire to change an application already submitted	TOF APPLICATIONS PRIC	
10. DESCRIPTION OF A	AMENDMENT/MODIFICATION (attach additional pages if	needed)				
Increase funding l	by \$1,479,000.00 and extend completion da	te of project to De	cember 31,	, 2006.		
Continuation of p	roject.					
	·			•		
	all terms and conditions of the document referenced in Item 7A or					
11. ACCOUNTING AN	D APPROPRIATION DATA (If required) FA103 2823	3JM PJ01 411C =	\$592,000.	00 FA103 2824JW PJ01 411C =	\$887,000.00	
12. IMPORTANT: Reci	pient is not, XX is required to sign this document and	return 2 copies to the i	ssuing office.			
13A. NAME AND TITL	E OF SIGNER (Type or print)			and title of assistance officer (Typ) nderson, Assistance Officer	e or print)	
When the second	yang t	13C. DATE SIGNED		d States of America by	14C. DATE SIGNED	
13B. RECIPIENT/APPL	ICAN IL	/ / /	14B. UNITE	D STATES OF ABILITION BY	/ /	
		6/29/05	d	4. Andlesso	6/30/05	
(4	Authorized Signature)	,,,,,	10	(Signature of Assistance Officer)	12/00/00	

# Task Order 2

Agreement Number ESA041010

National Center for Landscape Fire Analysis

University of Montana/Bureau of Land Management

July 1, 2005

## INTRODUCTION

The National Center for Landscape Fire Analysis (NCLFA) at The University of Montana develops, synthesizes, and delivers scientific products, applications, and geospatial technology to improve fire and fuels management. It advances collaborative scientific research and graduate student education while improving the capabilities of natural resource professionals to provide socially desirable goods and services from forest and grassland ecosystems.

The proposed work constitutes a modification to the existing agreement "Bureau of Land Management/National Center for Landscape Fire Analysis," Agreement Number ESA041010. The request is for \$1,479,000 as detailed in the attached budget, and covers the period 1 July 2005 through 31 December 2006. It comprises Task Order No. 2 to the existing research grant.

During the previous grant period the National Center for Landscape Fire Analysis (NCLFA) at the University of Montana developed a Strategic Plan which identifies goal areas for Center activities. This proposal constitutes a statement of work within these goal areas for the period beginning 1 July 2005. Descriptions of proposed activities in the areas of Development of Geospatial Applications, Institutional Research, and Information System Development follow this narrative.

The proposed direction and scope of research builds on past investments and successes of the NCLFA. Notably the work continues the theme of collaborative efforts aimed at fire and natural resource managers at a variety of geographic scales. Each of the goal area activities is couched in the context of two framing documents; the Fire Center *Charter* and the Fire Center *Strategic Plan*. During the period of work the NCLFA will work with our multi-agency, multi-partner Advisory Committee to ratify the Center's Strategic Plan.

## PROGRAM OF WORK

Goal Area One: Development of Geospatial Applications: Create scientifically sound, user-friendly data products that map and characterize relevant resource conditions such that managers may efficiently carry out responsibilities in wildfire suppression, fuels management, and burned-area restoration.

# MODELING POST-FIRE HYDROLOGIC RESPONSE AND ROAD LINKAGES

The 19 sq. mile, 8-mile Creek Watershed is tributary to the Bitterroot River and flows from the Sapphire Mountains at the north end of the Bitterroot Valley west of Florence, Montana. The watershed has a long history of forest management and is heavily roaded, but most of this activity occurred after 1960. The USGS obtained 6 years of daily discharge data in 8-mile Creek between 1957 and 1963. Following recent land exchanges, most of the land in the 8-mile Creek watershed is owned and managed by the Plum Creek Timber Company. Multiple lightning strikes during a storm in August 2003 resulted in numerous ignitions that ultimately merged into the 26,000 acre Cooney Ridge Fire Complex. Most of the Complex was confined to the 8-mile Creek watershed and it is estimated that 60% of the standing vegetation was consumed in the fire. USFS BAER reports estimate high canopy burn severity, but little ground reconnaissance has been accomplished to estimate soil burn severity on non-federal land.

This study will employ a recently developed model, DHSVM, to model post-fire hydrologic response over a range of spatial scales. Stream gauges have been cooperatively installed in small to larger tributaries of 8-mile Creek to allow model calibration. Snow surveys will be completed by April 1. A network of tipping-bucket precipitation gauges will provide input for model validation. We intend to identify road-channel interactions with wildfire-related debris flows that are anticipated to occur this spring or early summer; and to model the role of fire and roads in altering runoff quantity/quality and in initiating gullies which link to extant stream channels.

# QUANTIFICATION AND COMPARISON OF SPATIAL CHARACTERISTICS OF POST-FIRE LANDSCAPES

We will initiate a research project that utilizes the Landsat-based Normalized Burn Ratio (NBR) to investigate spatial patterns resulting from fire severity in the CCE. We will use historic Landsat Thematic Mapper (TM) and Enhanced Thematic Mapper+ (ETM+) data to derive NBR data and quantify patch, class, and landscape metrics that describe the characteristics of the post-fire landscape. These measurements will be analyzed to determine if similarities exist in pattern between fires in this region. The initial investigation will include large fires in the region that have occurred since 1984 (the temporal extent of available Landsat data), but the methods may be applied to expand the scope of the research to comparisons between fires of different regions, fuel types, and years.

The primary goals of this project are to determine if similarities exist between the severity patch characteristics of fires in the Crown of the Continent Ecosystem, and secondly, to identify the relative effects of the main driving factors behind fire behavior (fuels, weather and topography) on the composition and configuration of the post fire landscape. Several objectives must be met in order to achieve this. These include:

- Developing framework and logic for comparing fires, including choosing NBR thresholds, metrics, and sampling framework
- Analyzing all fires in the sample for similarity in the patch, class and landscape indices that are applied to the post-fire landscape
- Examining the effects of fuels, weather and topography on the chosen indices

Completion of the above objectives will result in increased knowledge of the spatial arrangement of severity patches within fires in the CCE, and a basis upon which spatially explicit information on fire severity can be integrated into management activities and research.

Goal Area 2: Institutional Research: Develop an understanding of institutional conditions and relationships that influence the effectiveness of wildfire suppression operations, fuels management projects, and the application of technology to fire management issues.

# APPLICATION OF TECHNOLOGY TO FIRE MANAGEMENT ISSUES

In cooperation with the Geospatial Task Group (GTG) within the Information Resource Management (IRM) working team of the National Wildfire Coordinating Group (NWCG) the NCLFA will expand on the 2004 GIS utility study to explore two areas of critical interest: The NCLFA will initiate an incident-based investigation of geospatial product utility for the support of wildfire suppression efforts. This effort, begun in 2002, will be expanded to include on-site interviews with geospatial technicians, relevant decision-makers, and other incident based users of geospatial products (air operations, fire information officers, etc.). The goal of this activity is to articulate a comprehensive evaluation of geospatial technologies to support wildfire suppression by eliciting responses from "consumers" of those products as well as other organizational and operational areas of fire suppression such as Multi-agency Coordination (MAC) groups. This effort will also supplement the 2004 study and ensure comprehensive data collection by interviewing geospatial technicians.

# UNDERSTANDING INSTITUTIONAL CONDITIONS AND RELATIONSHIPS THAT AFFECT FIRE MANAGEMENT

A goal within the NCLFA strategic plan is to obtain a description of the major structural and functional attributes of the National fire management organization and the organizational and attitudinal elements that distinguish fire management professionals from other disciplinary areas within the fire organization. An important element in achieving this organizational and structural analysis is the development of a comprehensive administrative map for fire management. This map will describe the organizational and administrative lines of authority, and a description of the functional administrative roles of agencies and individuals within this structure. Within this map particular attention will be given to the information infrastructure as it relates to geospatial data management and maintenance to serve Goal Area three (Information Systems Development). This descriptive effort will provide the basis for subsequent evaluation and analysis of the attitudinal and cultural elements that contribute to actual institutional function of fire management within fire; research and analysis that will extend to work beyond the 05 FY scope of work.

Goal Area 3: Information System Development: Develop, test, and evaluate tools to organize, transmit, and archive information necessary to fire and fuels management.

# MONTANA/IDAHO AUTOMATED BURN REPORTING SYSTEM

The prescribed fire tracking and smoke management application is a computerized information system used by the Montana/Idaho Airshed Group to manage forest and rangeland prescribed fire data and enhance smoke management decisions. The NCLFA began development of this system in 2001 and it has been operational since the 2002 spring burning season. The system framework includes three principle areas of development: 1) a front-end web interface, 2) database, and 3) customized GIS application. In this new fiscal year, the NCLFA plans to develop version 2.0 of the system to enhance functionality and interoperability. Specific tasks include:

- 1. Migrate database from Microsoft Access to Microsoft SQL Server.
- 2. Migrate GIS application from ArcView to ArcGIS.
- 3. Integrate burn data from adjacent states of Washington and Oregon.
- 4. Integrate wildland fire information.
- 5. Develop interactive web-mapping capabilities.

Continued development of the prescribed fire tracking and smoke management application provides an opportunity for the NCLFA to test and evaluate the latest geospatial and web-based technologies while providing a pragmatic tool for fire and fuels management. The system also precipitates relationships with regional partners in the management of smoke.

# DEVELOPMENT OF THE SMOKEJUMPER INFORMATION MANAGEMENT SYSTEM

The smokejumper information management system, or SUFIS, is a web-based, interagency database application that integrates tracking of smokejumper incidents and personnel at the nine bases and their satellites in the western United States. In fiscal year 2003, the NCLFA began iterative testing of a pilot application developed at the University of Montana and deploys the application experimentally for widespread smokejumper use. A critical activity in this fiscal cycle is to build a two-way training environment through a national commitment to involve smokejumpers in off-season development and testing activities on site at the NCLFA.

SUFIS provides foundation for further development of 'integrated regional fire information systems.' The application has been developed to support addition of a fire information sub-system for relatively small, initial attack fires, to complement the 209 reporting application for large fires that was developed here at the University of Montana.

# PROGRAM MANAGEMENT AND PLANNING

The Center will continue to operate as an independent center of science and technology within the School of Forestry at the University of Montana. It will collaborate closely with scientists and managers within regionally based offices of the USDA Forest Service, specifically the Fire Sciences Laboratory, the Forest Science Laboratory, the Northern Regional Office, the Aerial Fire Depot, and the Northern Rockies Coordination Center. It will also sustain relationships and information sharing with the National Interagency Fire Center (NIFC) in Boise, Idaho.

The Center will operate under the direction of Dr. LLoyd Queen, Professor of Remote Sensing at the School of Forestry at the University of Montana. Dr. Queen will oversee research and technology applications as well as the coordination with other research and management partners. Collaboration with the Fire Sciences Laboratory is crucial to the success of the *Center*, thus the FSL's relationship to the Center will be a critical item of discussion during the Advisory Committee discussions.

The Center's staffing plans will be tied to program functionality and user needs. The Center's Director will be responsible for program direction and guidance, and will assume overall responsibility for the scalability of Center projects (i.e., ensure that projects have programmatic or corporate potential). An Assistant Director will provide operational oversight for science and technology applications, and will assist in liaison with primary partners. Additional staff support will be required (although not necessarily full-time) for systems administration, programming and data support, image processing and analysis, GIS analysis, and administrative support. It is fully anticipated that faculty and graduate students at the University of Montana will be involved in research projects that are of direct interest to the Center. As such, these students and post-doctoral scholars will be engaged as appropriate.

At the end of the period the Fire Center will provide the following deliverables; which will serve to document the activities of the Center. A work plan proposal for each of the subsequent out years of funding will also be written prior to the completion of a given year's efforts.

- 1. Project Work Plans. These plans will describe activities undertaken for each of the projects within the three objectives.
- 2. Annual Report on Center facilities and activities.

# PROGRAM REVIEW

Each year the Fire Center will conduct an internal evaluation of its projects to observe in systematic fashion the progress made within annual work plans in each goal area. Considerations within the evaluation will include, but are not limited to, cost/benefit analyses of projects; timeliness of project completion; demand for project deliverables, and external communications on the utility of Fire Center information and data products. The evaluation will also review Fire Center activities in light of other major initiatives, such as the National Fire Plan. Annual reports on the results of this evaluation and the progress made across Fire Center goal areas will be made available by September 30 of each year.

APPLICATION FOR	2. DATE SUBM			Applicant Identifier	
FEDERAL ASSISTANCE	June 1, 2005		M2002-693		
1. TYPE OF SUBMISSION	3. DATE RECE	IVED BY STATE		State Application Identifier	
Application Preapplication		June 1, 2005			
☐ Construction ☐ Construction	4. DATE RECE	4. DATE RECEIVED BY FEDERAL AGENCY		Federal Identifier	
Non-Construction				ESA041010	
5. APPLICANT INFORMATION		Organizational Unit:	Forestr	7/	
Legal Name: The University of Montana		_		of the person to be contacted on matters	
Address (Give City, County, State, and Zip code):		involving this application	n (Give	area code)	
Office of Research and Sponsored Programs, U	JH209				
Missoula, MT 59812-4101		Robert Pfister - 406-			
Missoula County	ĺ	LLoyd P. Queen - 40	6-243-2	2709	
Missoura County					
6. EMPLOYER IDENTIFICATION NUMBER (EIN):		7. TYPE OF APPLICANT	: (Enter	appropriate letter in box)	
8 1 - 6 0 0 1 7 1	3			l	
8. TYPE OF APPLICATION		A. State	H. Ir	ndependent School District	
□ New □ Continuation ☒ Revi	ision	B. County	1. S	tate Control Instit. of Higher Learning	
If Revision, enter appropriate letter(s) in box(es):	•	C. Municipal	J. F	Private University	
AC		D. Township	K. Ir	ndian Tribe	
A. Increase Award B. Decrease Award		E. Interstate	L. h	ndividual	
C. Increase Duration D. Decrease Duration		F. Intermunicipal	M. F	Profit organization	
Other (Specify) 12/31/2006		G. Special District	N. C	Other (Specify)	
9. NAME OF FEDERAL AGENCY: Bureau of Land M	lanagement				
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NU		11. DESCRIPTIVE TITLE	OF APPL	LICANT'S PROJECT:	
TITLE.				andanas Fire Analysis Octas	
TITLE: 12. AREA AFFECTED BY PROJECT (Cities, counties, state	es, etc.)	Continuation of a Na	tional L	andscape Fire Analysis Center	
The goal of this project is to envelop a national	cooperative			•	
effort to utilize fire research and technology.  13. PROPOSED PROJECT: 14. CONGRESSIONA	AL DISTRICTS OF	F:			
Start Date End Date a. Applicant		b. Pro	ject		
7/1/2005 12/31/2006	11			1	
15. ESTIMATED FUNDING		16. IS APPLICATION SU 12372 PROCESS?	BJECT	TO REVIEW BY STATE EXECUTIVE ORDER	
a. Federal \$1,479,000		a. YES. This preapp	lication/a	application was made available to the	
b. Applicant \$		State Execu	itive Ord	der 12372 Process for review on:	
c. State \$		DATE:			
d. Local \$		b. NO. 🛛 Program	is not co	overed by E.O. 12372	
e. Other \$		or Progr	am has i	not been selected by State for review	
f. Program \$		17. IS THE APPLICANT	DELINQ	UENT ON ANY FEDERAL DEBT?	
C1 170 000		YES - If "YES	", attach	an explanation. 🖂 NO	
40 TO THE REST OF MY KNOW! EDGE AND BELIEF	, ALL DATA IN	THIS APPLICATION/PRE	APPLIC	ATION ARE TRUE AND CORRECT. THE	
DOCUMENT HAS BEEN DULY AUTHORIZED BY TH ATTACHED ASSURANCES IF THE ASSISTANCE IS A	IE GOVERNING E	BODY OF THE APPLICAN	IT AND T	THE APPLICANT WILL COMPLY WITH THE	
	b. Title			c. Telephone Number	
Robert Pfister	Sponsore	d Programs Asst. Ma	nager	406-243-4786	
d. Signature of Authorized Representative	·		***	e. Date Signed	
				5/27/05	
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# **BUDGET INFORMATION - Non-Construction Programs**

OMB Approval No. 0348-0044

Standard Form 424A (Rev. 7-97) Prescribed by OMB Circular A-102	Standa Prescrib	on	Authorized for Local Reproduction	Auth		Previous Edition Usable
↔	4	₩	₩	€		7. Program Income
\$ -1,479,000	€	€	€	\$ 1,479,000		k. TOTALS (sum of 6i-6j)
220,277				220,277		j. Indirect Charges
1,258,723				1,258,723	Total Direct Charges (sum of 6a-6h)	i. Total Direct Cha
212,533				212,533		h. Other
0				0		g. Construction
130,000				130,000		f. Contractual
140,875				140,875		e. Supplies
70,000				70,000		d. Equipment
50,000				50,000		c. Travel
158,079				158,079		b. Fringe Benefits
\$ 497,236	\$	₩	₩	\$ 497,236		a. Personnel
Total (5)	(4)	VCTION OR ACTIVITY (3)	GRANT PROGRAM, FUNCTION (2)	(1)	ories	6. Object Class Categories
		ORIES	SECTION B - BUDGET CATEGORIES	SECTION		
\$ 1,479,000	\$	\$ 1,479,000	₩	€		5. Totals
						4.
						3.
						2.
\$ 1,479,000	&	\$ 1,479,000	€	69		1. fire research
Total (g)	Non-Federal (f)	Federal (e)	Non-Federal (d)	Federal (c)	Number (b)	or Activity (a)
	New or Revised Budget	7	oligated Funds	Estimated Unobligated Funds	Catalog of Federal Domestic Assistance	Grant Program Function
		ARY	SECTION A - BUDGET SUMMARY	SECTIO		

Section C - Non-Federal Resources  (a) Grant Program	(b) Applicant	(c) State	(d) Other Sources	(e) Totals
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φ.				
10.				
<b>1</b>				
12 Total (sum of lines 8 - 11)	<del>€9</del>	€	₩	€
Section D - Forcasted Cash Needs  Total for 1st Year	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
13. Federal \$ 1,479,000	\$ 369,750	\$ 369,750	\$ 369,750	\$ 369,750
14. Non-Federal				
15. <b>Total</b> (sum of lines 13 and 14) \$ 1,479,000	\$ 369,750	\$ 369,750	\$ 369,750	\$ 369,750
Section E - Budget Estimates of Federal Funds Needed for Balance of the Project				
(a) Grant Program	(b) First	(c) Second	Second (d) Third	(e) Fourth
16.	€	₩	49	€
17.				
18.				
19.				
20. Total (sum of lines 16-19)	€9	↔	<b>9</b>	<b>4</b>
Section F - Other Budget Information				
21. Direct Charges \$1,258,723	22. Indirect Charges	\$220,277		

23. Remarks

17.5% of Total Direct Costs per CESU Agreement

Page 2 of 4 Authorized for Local Reproduction

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UNIV OF MONTANA:	School of Forestry LLoyd Queen		
FUNDING AGENCY:	BLM BLM		
PROJECT TITLE:	Continuation of The National Center for	or Lan	dscape Fire
DURATION:	Analysis 5/1/05 thru 12/31/06		
Salaries	Effort (mo)		Year 5
PI - Director	0.50 FTE	\$\$\$\$\$\$\$\$\$\$\$\$\$\$\$	36,197 29,161
Office Administrator Staff-Specialist - Carl	1.00 FTE 1.00 FTE	\$ \$	52,500
Staff-Specialist - Jim	1.00 FTE	\$	52,500
Staff-Specialist - Don Staff-Specialist - Josh	1.00 FTE 1.00 FTE	\$ \$	42,000 33,600
Staff-Specialist - Eric	1.00 FTE	\$	35,175
Staff-Specialist - Lee	1.00 FTE 1.00 FTE	\$ \$	33,600 33,600
Staff-Specialist - Craig PH.D student stipend (2-out)	0.39 FTE	\$	38,700
PH.D student stipend (2-in)	0.39 FTE	\$	38,700
M.S. student stipend (2-out) M.S. student stipend (2-in)	0.39 FTE 0.39 FTE	\$ \$	32,096 32,096
Student hourly	0.19 FTE	\$	7,311
Total Salary	\$497,236		
Fringe PI - Director		s	11,271
Office Administrator		\$	14,383
Staff-Specialist		\$ \$	22,085 22,085
Staff-Specialist Staff-Specialist		\$	18,882
Staff-Specialist		\$	16,320 16,800
Staff-Specialist Staff-Specialist		\$ \$	16,320
Staff-Specialist		•	16,320
PH.D student stipend (2-out) PH.D student stipend (2-in)		\$ \$	968 968
M.S. student stipend (2-out)		\$	802
M.S. student stipend (2-in)		\$ \$	802 73
Student hourly	\$158,079	Ψ	73
Total Personnel		\$	655,315
Other Services Contracted Services		\$ \$	30,000
Sub-contracts		\$	100,000 `
Supplies  Drinting/Dhotographics		\$ \$	140,875・
Printing/Photographics Communications-incl.fixed telep	ohone costs	\$	6,000
Travel		****************	50,000 · 25,000 ·
Rent Repair/Maint.		\$ \$	5,000 ·
Other Expenses		\$	Г 000 .
Dues/Subsript Education &Training		\$ \$	5,000 · 30,000 ·
Meeting/Conf.		\$	30,000
Recruitment Costs Licenses		\$ \$	0 35,000 ·
Tuition (2/2 semesters) Ph.D.		\$	29,516
Tuition (2/2 semesters) Ph.D. Tuition (2/2 semesters) MS	(in-state) (out-state)	\$. \$	9,867 · 28,399 ·
Tuition (2/2 semesters) MS	(in-state)	\$	8,751
Capital Equip			70,000
TOTAL DIRECT COSTS		\$	1,258,723
INDIRECT COSTS @ 17.5% T	DC	\$	220,277
FINAL BUDGET		\$	1,479,000